1 2 3 4 5 6 7 8 9	Honorable James McBride (Ret.) ADR SERVICES, INC. 100 First Street, 27 th Floor San Francisco, California 94105 (415) 772-0900 PH (415) 772-0960 FAX judgemcbride@gmail.com ARBITRATION BEFORE ADR SERVICES, INC.		
10	KENT ALLEN and JANE LAVELLE,) ADR SERVICES NO. 22-3255-JJM	
12	Petitioners, vs.))) INTERIM AWARD	
13	LISA NAGEL and AMY THORNE,))) ARBITRATOR:	
15	Respondents.) HON. JAMES J. MCBRIDE (ret.)	
16 17	LISA NAGEL and AMY THORNE))	
18	Cross-Petitioners, vs.)))	
20	KENT ALLEN and JANE LAVELLE,))	
21	Cross-Respondents.)	
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I. Introduction

The parties to this arbitration are the members of the 131-133 Belvedere Condominium Homeowner's Association. The Association is governed by a Declaration of Conditions, Covenants and Restrictions recorded in 1989 and Bylaws dated 1995. (Exhibits 102 and 101.) This arbitration is required by Article X of the Third Amendment to the Declaration of Covenants, Conditions and Restrictions 131-132 Belvedere Street, A Condominium. It is conducted pursuant to ADR Services Inc.'s Rules of Arbitration.

Evidence was taken on November 2, 3 and 4, 2022, and closing arguments heard on January 4, 2023. Following argument, the undersigned issued a Partial Interim Award that directed the HOA to conduct a meeting to vote on pending matters including commission of a reserve study. The parties agreed to a second phase of argument that was heard on March 3, 2023 at which time the matter was submitted for decision.

This is the Interim Award.

II. The Parties and the Property

Kent Allen and Jane Lavelle and Respondents Lisa Nagel and Amy Thorne are the owners of a building divided into three condominiums located at 131-133 Belvedere Street, San Francisco. Lavell and Allen own and reside in unit 133 which they acquired in 2002. Nagel has owned unit 131 since 1993, and Thorne acquired unit 131-A in 2007. Thorne and Nagel, formerly resided at the property but now live elsewhere and rent their units. The parties constitute the entire membership of the HOA and have each held various HOA offices.

This is a building, typical of the neighborhood, built in the early 1900's as two flats over a garage with a full attic. The attic of the building was converted to a living unit that is now 131-A. On the south side of the building, there is a light well that extends to the ground floor

¹ Hereafter, referred to as Association or HOA.

² Hereafter, referred to as Declaration or CC&Rs and, together with the Bylaws, the governing documents. The governing documents are out of date because they have not been amended to account for changes in Davis Stirling. Nonetheless, these out of date governing documents provide an adequate management framework for an HOA not infected with interpersonal paralysis.

and within the light well an exterior staircase connecting the original two units. At some point, the light well was covered at the roof level with a skylight and the staircase enclosed from the elements.

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III. Claims

Petitioners' assert that Thorne and Nagel are neglectful absentee landlords who have colluded to frustrate the efforts of Lavelle and Allen to maintain the property for the good of all. Respondents claim that Allen and Lavelle are dissatisfied that they lack the votes to run the HOA to their liking. They claim that Petitioners have harassed and bullied them, causing each to abandon their units to rental. They assert that the inability to manage the HOA in conformity with the governing documents is the fault of Petitioners.

Petitioners served their original demand for arbitration on April 22, 2022 and asserted a general summary of their claim.

"Respondents are in complete control of the HOA; they do not reside in the Property; they rent their condominiums to tenants and thereby have little incentive to spend money to maintain the Property beyond basic habitability levels; Petitioners actually live at the Property and have been systematically ignored by Respondents; Petitioners have watched the building that they live in slowly fall into disrepair due to Respondents' inaction."

The issues Respondents sought to resolve in this arbitration are set forth in their First Amended Statement of Nature of Dispute and Relief Sought (FAS).

"(a) failure to hold quarterly meetings, (b) failure to create and distribute annual budgets, (c) failure to conduct reserve studies, (d) failure to collect reserve funds, (e) failure to deliver a reserve study, (f) failure to create a reserve funding plan, (g) failure to review the Property's insurance policy limits each year, (h) failure to deliver the HOA's discipline policy, (i) failure to send the annual alternative dispute resolution procedure disclosure, (j) failure to send a statement of assessment collection policies, (k) failure to reimburse Petitioners for damage caused by water leaks originating in Respondent Amy Thorne's condominium, and (l) improper imposition of a special assessment against Petitioners. The following issues have occurred in the intervening months: (a) Respondents are now using HOA funds for personal, non-HOA expenses,

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(b) Respondent Nagel's tenant is not currently abiding by the 75% floor coverage requirements of the CC&Rs, (c) regular assessments need to be monitored and increased on a more regular and routine basis so as to confirm HOA operating funds are available when required, and (d) the skylight and adjacent roofing areas are in need of re-repair because to Respondents' choice of a contractor was inexperienced in the type of repair initially required.

These issues are also mated with a disturbing lack of communication from Respondents and outright lies about the management of the Property perpetuated by Respondents. Above all else Petitioners seek for the HOA to operate according to the CC&Rs and for there to be transparency in its operation."

Respondents frame these grievances as claims for Breach of Contract, Breach of the Covenant of Good Faith and Fair Dealing, Breach of Fiduciary Duty and Declaratory Relief. Respondents Prayer for Relief seeks injunctive relief and damages.

- " 1. For general and special damages to Petitioners of approximately \$171,000;
 - 2. For general and special damages to the HOA of approximately \$60,000;
 - 3. For an accounting of the usage of HOA funds over the past ten years;
 - 4. For disgorgement of sums taken without authorization from the HOA:
 - 5. For injunctive relief ordering that Respondents:
 - a. Distribute an annual budget each year,
 - b. Conduct a reserve study on the Property,
 - c. Create a reserve study plan for the Property,
 - d. Increase regular assessments to match the requirements of the reserve study,
 - e. Review the Property's insurance policy limits each year,
 - f. Deliver the HOA's discipline policy each year,
 - g. Distribute the annual alternative dispute resolution procedure disclosure each year,
 - h. Distribute the statement of assessment collection policies each year,
 - i. Ensure the compliance of tenants with Section 7.8 of the CC&Rs regarding floor coverings;
 - 6. For declaratory relief determining that the HOA must conduct a reserve study;

7. For punitive damages;

- 8. For attorney fees and costs incurred in this proceeding; and
- 9. Any and all other just and equitable relief."

Respondents denied all claims and laid the blame for any mismanagement of the HOA at the feet of Petitioners. They also asserted a cross claim for \$3267.31, Petitioners' share of a special assessment levied to pay part of the cost of roof and skylight replacement.

The parties' derive authority to bring their respective claims from Section 8.1 of the CC&Rs which provides that either the HOA or any Owner has the right to bring an action to enforce them. Respondents argue that Petitioners' claims are properly claims against the HOA, not a party to this arbitration, and they are essentially suing themselves. Respondents' claim for payment of a delinquent assessment is properly brought on behalf of the HOA.

By the time evidence was taken, Petitioners abandoned their claims for 1) general and special damages payable to the HOA and themselves,³ 2) punitive damages, 3) an accounting, 4) disgorgement and 5) compliance with Section 7.8, the floor covering requirement. They now seek injunctive and declaratory relief and their attorney's fees. As a remedy for Respondents' alleged violations of the governing documents, Petitioners seek specific performance of certain provisions of the governing documents. Although the HOA is not a party to this arbitration, the requested injunction would be directed to the HOA.

IV. Management of the HOA

A. According to the Governing Documents

Article V of the CC&Rs requires the Association, *inter alia*, to maintain the Common Area, and adequate insurance, to collect assessments and to pay the Association's expenses and obligations. Articles IV and VI of the Bylaws provide that the affairs of the Association be managed by a three member Board of Directors elected annually. Article VI of the Bylaws

³ With the exception of a damage claim for \$500 against Thorne, the insurance deductible paid by Petitioners to repair damage caused by a leak from Thorne's unit. There is no evidence to support the claim.

assigns the Board the duties of the HOA set forth in the CC&Rs. Article VIII calls for the annual election of officers to be directed and supervised by the Board; a President and Vice President (each of whom must be Board members) a Secretary and a Treasurer. The Treasurer detailed and extensive duties are set forth in Article 8.8(d) *et seq.* Of particular note in this dispute is the requirement that the Treasurer include in the annual budget "An itemized estimate of the remaining life of, and the methods of funding to defray repair, replacement or additions to, major components of the common areas and facilities for which the Association is responsible."

Article VI of the Bylaws requires the Board to hold a regular meeting each quarter. Section 3.3 of Bylaws provides that the Board may call a special meeting of the HOA members with the notice to include the purpose of the special meeting. All owners of a unit are members of the HOA, but each unit holds only one vote, and any action of the Association that requires approval of the membership requires the vote or "written assent" of two-thirds (2/3) of the membership. (CC&Rs Section 3.4.) The CC&Rs may be amended by a two-thirds vote of the Association membership. (CC&Rs Section 8.4.)

B. Management in Practice

The membership of the HOA totals four yet the Bylaws call for a three member Board of Directors and four officers. Thus, at any given time, an HOA member should be either a Board member or an officer or both. Predictably, such a structure invites management by the entire membership; which is what happened. There is no evidence that the Association ever elected a Board of Directors or recognized any real distinction (with the exception of Treasurer) between Board members, officers and members.⁴ The members ignored Articles IV and VI of the

Although the members referred to their meetings as meetings of the Board of Directors (Exhibit 201) there was no real distinction drawn between the Board and members. The only officer with any real responsibility was Treasurer. The abandonment of the distinction between the Board and Officers is revealed in testimony by Respondent Thorne;

[&]quot;Q: With regards to the HOA Board, who holds which director positions currently?

A: Currently Kent Allen hold the vice president position, Lisa Nagel holds the president position, Jane Lavelle holds the treasurer position and I hold the secretary position." (RT. 355:7-12, emphasis added.)

Bylaws, and dispensed with the Board and conducted its affairs by meeting of the entire membership, all of whom were officers.

The parties ran the HOA's affairs informally and dealt with issues that were sufficiently concerning as they arose. Apparently by mutual, tacit consent, the parties disregarded the meeting notice requirements (Bylaws Sections 3.2 and 6.1) and the requirement that members vote in person or by proxy (Bylaws Section 3.5). The membership did not hold quarterly meetings but met as frequently or infrequently as circumstances dictated. At the times relevant to this dispute, they met by telephone and frequently voted by email. This informal system seems to have worked after a fashion to the extent that immediate maintenance needs were addressed eventually. However, decisions on long range needs were avoided and mandated HOA management tasks, such as an annual review of HOA insurance, ignored. ⁵

Despite the fact that each unit holds only a single vote and two votes decides any issue, it appears that the members tried to reach decisions by unanimous consent. A persistent theme in the evidence was the failure of the parties to call a vote on a question. Typically the asserted reason for the failure was the request of a member for more due diligence. Each side accuses the other of using these tactics to obstruct proper management by refusing to vote. However, the evidence leads to the conclusion that when there was lack of agreement, neither side demanded a vote. It seems reasonable to conclude that the parties did not force issues to a vote because, on the one hand, Thorne and Nagel wanted to avoid the unpleasant conflict that would result from a two to one vote (witness the aftermath of the vote to replace the roof and skylight) and, on the other hand, Allen and Lavelle did not want to lose. It is unlikely that if Thorne and Nagel were in cahoots to dominate the HOA that they would avoid votes.

The parties' pattern of reaching the point of decision and then backing away from a deciding vote was oft repeated. At one time, the HOA members had the opportunity to use

⁵ Because the quorum requirements for a Board meeting (Bylaws Section 6.3) section and a membership meeting (Bylaws Section 3.4) are essentially the same, there is no claim or evidence that this departure from the governing documents impaired the rights of any member.

1 2 3 declined to vote on the \$30,000 proposal and, despite the fact both Nagel and Lavelle-Allen 4 5 held. In 2020, both a bid for a reserve study and a proposal for increased insurance limits were 6 discussed, not put to a vote, tabled, and ultimately neglected because Petitioners refused to meet 7

at all during the pendency of this arbitration. V. Respondents Did Not Obstruct HOA Management

scaffold erected by a neighbor in order to replace deteriorated exterior plumbing but did not

vote, and the opportunity was lost. Petitioners point to this lost opportunity as an example of

Ms. Thorne's obstruction of the HOA's duties and obligations. However, Ms. Thorne merely

were in favor of proceeding and held the two votes necessary to decide the issue, no vote was

Petitioner's case depends a great deal on proof that Thorne and Nagel, sometimes acting separately and sometimes colluding together, frustrated the proper operation of the HOA, somehow to their advantage. There is none.

A significant allegation is that Thorne, during her 12 year term as Treasurer and presumably acting alone, failed to distribute an annual budget. Why that failure would be to her advantage is left to the imagination. The evidence, however, is that she distributed an annual budget that was an income and expense statement lacking the "itemized estimate" of future maintenance required by Bylaw Section 8.8. Nonetheless, the Thorne budget in evidence (Exhibit 104) includes a stab at that requirement, headed "List of Potential Projects."

The evidence is undisputed that Lavelle, who became Treasurer in 2019 did not prepare a budget at all explaining that she could not do so without a reserve study. Her inability to provide any estimate of future maintenance costs is belied by Allen who testified to a detailed list of needed projects and estimated the cost at \$60,000. (RT. 85:21-87:10). The evidence is that no Treasurer has ever prepared a budget that met the requirements of Section 8.8, but that Thorne did a better job than Lavelle.

Finally, Petitioners have introduced no evidence that the flawed budgets prepared by Thorne or the absence of budgets under Lavelle caused Petitioners or the HOA any harm.

Another allegation is that Thorne and Allen refused to hold quarterly meetings and refused to vote on issues. As described, the membership as a whole disregarded the

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requirement to hold quarterly meetings (a Board meeting requirement, not a membership meeting requirement) and there is no evidence that either Thorne or Nagel or the two together refused to vote or used their combined majority to block votes. Petitioners repeatedly allege that Thorne and Nagel "ignored" their requests for action on HOA issues. However, the record shows the responsibility for inaction and indecisiveness is shared among all three units. A prime example would be Allen's 2017 demand for a reserve study. (Exhibit 103.) There is no evidence that any member did anything about it, Allen and Lavelle conspicuously included, until Nagel came up with a proposal in 2020. Allen's demand did not shift responsibility for the reserves study to Respondents, and all members share the responsibility for its continued neglect.

The parties may have had difficulty selecting dates for meetings, and the minimum of a meeting once a quarter requirement was abandoned, but there is no evidence that Thorne or Nagel obstructed scheduling of meetings or blocked votes on issues. In the one instance that Thorne abstained from a vote she participated in in the meeting by cell phone while she was about to board a plane. As she pointed out, that meeting could have continued after she left it with a quorum and a vote could have been taken. There was no vote.

Before the January 4, 2023 meeting ordered by the undersigned, the last meeting of the HOA was in July 2020. Responsibility for that two and one-half year lapse cannot be assigned to Respondents. The disputes between the parties came to a head in late 2019 when the HOA finally addressed the long deferred need to replace the leaky roof and skylight. Thorne and Nagel voted to accept a bid that Allen and Lavelle opposed. Shortly after that, Petitioners started the process that lead to this arbitration.

The CC&Rs require arbitration of HOA disputes but not mediation. By letter dated December 17, 2019 Petitioners' suggested voluntary mediation as a process "less expensive and less formal." (Exhibit 263.) The offer demanded a reply within 6 days after which time Petitioners would demand arbitration. (Id.)

The parties did not enter mediation, so Petitioners demanded arbitration. Receiving no response, they filed a Petition to Compel Arbitration that Respondents did not oppose. The

order granting the Petition was entered on February 9, 2021. (Exhibit 260.) Respondents agreed to the undersigned as arbitrator by letter dated April 18, 2021. (Exhibit 230). However, Petitioners' Demand for Arbitration Before ADR Services, Inc. was not made until a year later, April 22, 2022.

In the time between the order compelling arbitration and the Demand, the parties had an HOA meeting on July 28, 2020. By that time, the roof and skylight had been replaced, although Respondents continued to object to the manner by which the vote was held, the quality and legality of the skylight replacement, and reserved their rights to withhold payment for future repairs. (Exhibit 222, November 14, 2019 letter,) At the July 28 meeting, the members discussed, among many other issues, proposals for increased insurance limits and the long neglected issue of a reserve study. As usual, no decisions were made on these two long deferred HOA obligations, but the discussion on these topics seems to have continued. (Exhibits 224, 234, 240 and 261.)

In an exchange of emails dated March 9 and 10, 2021, Respondents asked for dates to have an HOA meeting and circulated agenda items. Petitioners agreed to check their calendars but the exchange ended with no date selected. (Exhibit 226.) Instead, in a letter dated March 18, 2021 counsel for Petitioners wrote to counsel for Respondents about the topics to be arbitrated. Included in the letter was a response to the attempt to set up an HOA meeting.

"The association meeting proposed by your clients appears to be a clear attempt to make an end run around the court order compelling arbitration. No association meeting should happen prior to the arbitration as the petition was filed due to the systemic HOA governance issues. My clients are not opposed to resolving certain issues outside of arbitration, however, any attempt by you clients to unilaterally address pending issues and claim resolution ahead of arbitration is a clear violation of the court's order." (Exhibit 260.)

Obviously, counsel sought to prevent Thorne and Nagel from using their two to one majority to eliminate arbitration claims for which Petitioners were seeking damages and injunctive relief. The wisdom of this tactic is not for decision here. Suffice to say this letter ended any effort to have HOA meetings before the arbitration hearing, and Thorne and Nagel

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bear no responsibility for the fact that no meetings took place between July of 2020 and January of 2023.

Another allegation is that Thorne placed unreasonable time limits on meetings. The evidence is that occasionally she had a limited time for a meeting but there is no reason that meetings could not continue without her. Provided she was in attendance at the commencement of the meeting, her withdrawal would not destroy the quorum regardless of whether the meeting was characterized as a Board or membership meeting. (Bylaws Sections 3.4 and 6.3.)

VI. Summary of the Events that Precipitated Arbitration

At arbitration, the parties did not go into great detail about the history of bad feelings among them, but what evidence there is establishes that each side regards the other with profound dislike and mistrust. It is useful to summarize the deterioration in the parties' relationship and how the management of the HOA went from merely poor, to impasse, to arbitration.

When Thorne first purchased her unit in early 2007, Allen and Lavelle met with her and gave her "negative information" about Nagel, then the Treasurer, and asked Thorne to accept the position at the next HOA meeting. She did and remained Treasurer until 2019 when she resigned. At least at the outset, she was aligned with Allen and Lavelle, but by October, 2008, she had moved and rented her apartment, a decision she attributed to unspecified harassment by Allen and Lavelle. In 2007 or 2008, a meeting was held in the garage of the property during which Allen yelled in Nagel's face. Thereafter, with one exception, all meetings were held by telephone.

In 2017, Nagel and Thorne consulted an attorney about amending the CC&Rs to conform to the current version of Davis-Stirling and permit short term rentals, i.e. Airbnb. This apparently prompted Lavelle and Allen to see a lawyer and in an April 17, 2017 email to the members Allen presented Unit 133's position on amendment and enforcement of the CC&Rs. (Exhibit 103.) Included with an extensive list of complaints, he noted their opposition to short term rentals and pointed out that the building, particularly the roof system, was not being

maintained and he officially requested a reserve study be undertaken as soon as possible.⁶ It is important to note that at this point in 2017 if Nagel and Thorne wanted to gang up to run the HOA without regard to the interests of Allen and Lavelle, e.g. to permit short term rentals, they held the two-thirds majority to amend the CC&Rs as they saw fit. They did not exercise that power.

The decision to replace the roof and skylight was the event that precipitated this arbitration. The tortured history of that project and its aftermath is a microcosm of what is wrong with the management of this HOA.

As early as 2015 the parties agreed that the roof was worn out and leaking and needed replacement. In 2015, Layelle took the lead in obtaining bids but her effort stalled and no progress occurred until Nagel stepped in 2018. Nagel obtained several bids and Thorne assembled all bids and Lavelle's notes into a detailed spread sheet so the members could conveniently compare them. (Exhibits 204 and 205.) Complicating the replacement of the roof, was the replacement of the large custom built skylight. The bid from Standard Roofing was one that included skylight replacement in its scope of work. The Standard bid was discussed at an October 2018 HOA meeting. Allen and Lavelle had valid concerns about the skylight replacement and asked many questions of a Standard representative. In a November 9, 2018 email, Thorne called for a vote and Nagel joined her in accepting the Standard bid. (Exhibits 208 and 264.) . Lavelle and Allen did not vote, but instead called for a phone meeting that took place on November 18, 2018. At that meeting, they suggested a patch to the roof, a suggestion that Thorne and Nagle rejected. Petitioners have asserted that they were ambushed by Respondents' vote to accept the Standard bid at this November 18 meeting, and that the issue was brought to a vote without notice, in violation of the governing documents. Their testimony and the evidence is to the contrary. It is clear that the Standard bid was discussed at the October meeting, and a vote called and held on November 9. The November 18 was after the fact, and

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⁶ A glimpse into the long simmering resentment harbored by Allen and Lavell against Nagel is found in the demand that Nagel comply CC&Rs Section 7.8 requiring 75% floor covering to "eliminate the nuisances that 133 has been subjected to regularly for more than a decade. . . ." (Exhibit 103.) This claim was part of the arbitration demand but abandoned at hearing.

in testimony Lavelle admitted as much. The October meeting and subsequent vote were both handled in the same way the members of this HOA had handled such thing for years. Petitioners are estopped from asserting that the meeting or vote violated the governing documents, and indeed they offer no coherent statement as to what specific provision of the governing documents can be invoked to invalidate the vote.

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Thereafter, counsel for Petitioners registered their strong objections, (Exhibit 222) but participated in further meetings with Standard Roofing and even agreed to an expanded scope of work that increased the price and triggered a second special assessment. Petitioners paid, under protest, their \$8,476 share of the first special assessment, and the work was completed in the fall of 2019. Petitioners have refused to pay their share of the second special assessment and also claim that the skylight is defective and leaks.⁷ If that is so, Standard provided a warranty for the roof and skylight, and the HOA should call upon Standard to honor it.

VII. Disposition of Petitioners' Claims

A. Breach of Contract.

In their claim for breach of contract, Petitioners lump together allegations that Respondents violated the CC&Rs, enforceable as equitable servitudes, and the Bylaws enforceable as breach of contract. They allege that Respondents held the voting majority and, apparently acting in concert, committed the following breaches of the governing documents.

- 1) Failed to hold quarterly Board of Directors. Bylaws Section 6.1.
- 2) Failed to distribute an annual budget. Bylaws Section 8.8(d)(i).
- 3) Failed to collect regular assessments sufficient to provide for maintenance and reserve funds. CC&Rs Section 4.3.
- 4) Failed to review insurance limits annually. CC&Rs Section 5.1(b)(i).
- 5) Failed to enforce against Nagel the requirement that carpet cover 75% of her unit's floor. CC&Rs Section 7.8.

⁷ At the hearing, Petitioners attempted to prove that the skylight leaks, but their evidence was less than persuasive.

- 6) Failed to distribute insurance proceeds for damage caused to the Allen-Lavelle unit by a leak form Thorne's unit. CC&Rs Section 8.9.
- 7) Failed to distribute annual statement of the Association's policies and practices in enforcing its remedies against members for defaults. Bylaws Section 8.8(d)(iv).

They claimed that Respondents' "actions or inaction" caused Petitioners to suffer approximately \$11,000 in damages and the HOA approximately \$60,000.

Petitioners also requested specific performance of certain sections of the governing documents in the form of an injunction requiring the for the HOA to: (1) begin holding quarterly meetings, (2) begin distributing an annual budget, (3) conduct a reserve study; (4) begin collecting adequate reserve funds to maintain the Property, (5) begin reviewing the HOA insurance policy annually, and (6) begin distributing policies and practices in enforcing its remedies against members for defaults.

While there is no dispute that, as Petitioners allege, the HOA failed in its obligations to 1) conduct a reserve study, 2) maintain adequate reserves, 3) review insurance annually, 4) prepare budgets, 5) distribute its discipline policy, alternative dispute procedures and assessment collection policy, Petitioners have not proved that responsibility for these failures can be assigned to Respondents exclusively. The evidence establishes that both Petitioners and Respondents continuously breached the governing documents by disregarding them and running the HOA on an as needed basis. Petitioners have offered no evidence that either they or the HOA suffered any damage as a consequence of anything Thorne or Nagel did or neglected to do.

Respondents request an injunction requiring the HOA and its members to 1) distribute an annual budget, 2) conduct a reserve study, 3) increase assessments to meet reserve needs, 4) review insurance policy limits each year, 5) deliver the HOA's discipline policy, 6) distribute the alternative dispute resolution procedure, and disclosure each year, and 7) distribute the statement of assessment collection policies.

It is tempting to order the HOA and its members to do their job. In fact, the undersigned ventured a step or two down that path by ordering that an HOA meeting

be held with an agenda of matters to be voted on. That was a limited, interim order for the purpose of ending the hiatus in meetings that endured during the pendency of this arbitration. The relief sought by Petitioners would be a mandatory injunction requiring supervision over an indefinite time. It is a dis-favored remedy and not one justified by the facts of this case.

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The four members of this HOA have failed to make essential decisions about the management of their three-unit building because they abandoned the governing documents that define the Association's obligations and decision making process; and, without that structure, have not overcome their personal disharmony to reach common sense decisions. That being said, the evidence suggests that even if the parties were ordered to carry out the duties and procedures established by the Bylaws and Declaration, their inability to deal with one another personally suggests that common sense might still lose out to dysfunction. It seems a very bad idea to arm the parties to this dispute with an injunction that would tempt them to involve the court in every disagreement among the HOA members.

Petitioners having failed to offer any evidence that they or the HOA suffered any damages as a result of the parties' collective breach of the governing documents, have likewise failed to establish that an award of damages would be inadequate to compensate for such a breach.

In summary, there is no basis for injunctive relief, and the claim is denied.

B. Breach of the Covenant of Good Faith and Fair Dealing

The implied covenant of good faith and fair dealing operates as a supplement to express contractual covenants, to prevent a contracting party from engaging in conduct which, while not technically transgressing express covenants, frustrates the other party's rights to the benefits of the contract.

In their claim for breach of the implied covenant of good faith and fair dealing, Petitioner's allege that Respondents brought the operation of the HOA to a halt, interfered with Petitioners' enjoyment of the Property and undermined Petitioners' right to the quiet enjoyment. They further allege that Respondents' refusal

to maintain the Property and to operate the HOA according to the CC&Rs and Bylaws have undermined the value of the Allen-Lavelle Unit to the tune of approximately \$160,000.

The damage claim was completely abandoned at the hearing. It seems that this claim depends entirely on evidence that Respondents frustrated the operation of the HOA in ways not specifically spelled out in the governing documents, e.g. refusing to vote on matters or placing unreasonable time limits on meetings. While there is clear evidence that each side violated the governing documents, there is no evidence that Respondents acted either individually for in concert to deprive Petitioners of the benefits conferred on them by the governing documents.

C. Breach of Fiduciary Duty

The FAS correctly asserts that "Board members as representatives of the HOA owe a fiduciary duty to uphold the CC&Rs and Bylaws." The claim then goes on to allege that Nagel and Thorne "failed to act in a reasonable and careful manner in operating the HOA." The flaw in the claim is that there is no evidence that Board of Directors was ever elected. This HOA operated without a Board, and its four members rotated the four officer positions. Further, even were there authority presented for the proposition that Nagel and Thorne owed a fiduciary duty to Respondents or the Association as officers or members, there is no evidence that they breached such a duty.

D. Declaratory Relief

In their FAS, Petitioners seek a declaration that there is an actual controversy in need of resolution because Respondents have asserted that there is no need for the reserve study required by Civil Code §5550 and have refused to vote on the matter. The evidence is entirely to the contrary. The claim is denied.

E. Respondent's Counter Claim for Delinquent Assessment

Petitioners have wrongly asserted that the vote to hire Standard Roofing and for a special assessment was in violation of the governing documents. They apparently rely on this

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assertion as the reason for not paying the subsequent special assessment of \$3,267.31. Allen testified the he intended to pay the assessment but had so far refused to do so "on advice of counsel."

Despite this concession, Petitioners raise as a defense Civil Code §§5660 and 5670 that require notice and procedures for the recording a lien against a condominium to enforce a delinquent assessment; a remedy not at issue in this arbitration.

As authorized by Section 8.1 of the CC&Rs, Respondents are seeking to collect the delinquency as the personal obligation to the HOA of Lavelle and Allen. CC&Rs Section 4.10(a) provides "A regular or special assessment and any late charges, and interest assessed in accordance with Section 1366, shall be a debt of the owner of the separate interest at the time the assessment or other sums are levied." Bylaws Article XI provides that in order to collect a delinquent assessment "The Association may bring an action at law or in equity against the Owner personally obligated to pay the same or record a notice of assessment pursuant to Civil Code Section 1367 and foreclose the lien against the condominium " (emphasis added.) This squares with current §5650 which provides in relevant part, "(a) A regular or special assessment and any late charges, reasonable fees and costs of collection, reasonable attorney's fees, if any, and interest, if any, as determined in accordance with subdivision (b), shall be a debt of the owner of the separate interest at the time the assessment or other sums are levied.

In this arbitration, Respondents are not seeking to foreclose a lien, they are seeking to collect a debt owed to the HOA. Respondents prevail on this claim and Petitioners shall pay the HOA \$3,267.31 plus interest at 10 per cent per annum from November 9, 2019.

Dated: April 12, 2023

Hon. James J. McBride (ret.) Arbitrator

PROOF OF SERVICE

State of California County of Santa Clara

I certify that I am employed in the County of Santa Clara, State of California. I am over the age of 18 and not a party to the within action; my business address is 96 North 3rd Street, Suite 350, San Jose, California, 95112.

On April 14, 2023, I served the foregoing document described as the **INTERIM AWARD** on the interested parties in this action as follows:

SEE SERVICE LIST

	BY ELECTRONIC SERVICE: I caused the document(s) to be sent to the offices of the addresses via File & ServeXpress Electronic Service pursuant to the terms of the Case Management Order/Pre-Trial Order(s). The transmission was reported as complete and without error.	
\boxtimes	BY EMAIL OR ELECTRONIC TRANSMISSION: I caused a copy of the document(s) to be sent from sejla@adrservices.com to the persons at the email addresses listed in the Service List. I did not receive, within a reasonable time after the transmission, any electronic message or other indication that the transmission was unsuccessful.	
	BY U.S. MAIL: I caused such envelope with postage thereon to be placed in the United States mail in San Jose, California.	
	BY FACSIMILE: I caused such to be faxed to the attorneys on April 14, 2023.	
	BY PERSONAL SERVICE: I caused such envelope to be delivered by hand to the attorneys on April 14, 2023.	
X	STATE: I declare under penalty of perjury under the laws of the State of California that the above is true and correct.	
	FEDERAL: I declare that I am employed in the office of a member of the bar of this Court at whose direction the service was made.	
	BY CERTIFIED MAIL: I caused such envelope with postage thereon to be placed in the United States mail in San Jose, California.	

Executed on April 14, 2023 in San Jose, California by

Sijla garbo

Sejla Garbo

PROOF OF SERVICE

State of California County of Los Angeles

I certify that I am employed in the County of Los Angeles, State of California. I am over the age of 18 and not a party to the within action; my business address is 1900 Avenue of the Stars, Suite 200, Los Angeles, California, 90067.

On April 14, 2023, I served the foregoing document described as the **INTERIM AWARD** on the interested parties in this action as follows:

SEE SERVICE LIST

	BY ELECTRONIC SERVICE: I caused the document(s) to be sent to the offices of the addresses via File & ServeXpress Electronic Service pursuant to the terms of the Case Management Order/Pre-Trial Order(s). The transmission was reported as complete and without error.	
	BY EMAIL OR ELECTRONIC TRANSMISSION: I caused a copy of the document(s) to be sent from krista@adrservices.com to the persons at the email addresses listed in the Service List. I did not receive, within a reasonable time after the transmission, any electronic message or other indication that the transmission was unsuccessful.	
	BY U.S. MAIL: I caused such envelope with postage thereon to be placed in the United States mail in Los Angeles, California.	
	BY FACSIMILE: I caused such to be faxed to the attorneys on April 14, 2023.	
	BY PERSONAL SERVICE: I caused such envelope to be delivered by hand to the attorneys on April 14, 2023.	
\boxtimes	STATE: I declare under penalty of perjury under the laws of the State of California that the above is true and correct	
	FEDERAL: I declare that I am employed in the office of a member of the bar of this Court at whose direction the service was made.	
\boxtimes	BY CERTIFIED MAIL: I caused such envelope with postage thereon to be placed in the United States mail in Los Angeles, California.	

Executed on April 14, 2023 in Los Angeles, California by

Krista Butenschoen

Krista Butenschoen

REQUEST FOR CERTIFIED MAIL

REQUEST FOR CERTIFIED MAIL

Case Name:	Allen, et al. v. Nagel, et al.	
	Case: #22-3255-JJM	
Addressee:	Curtis Dowling, Esq.	
	625 Market Street, Fourth Floor, San	
	Francisco, California, 94105	
AFFIX		
LABEL	7021 1970 0001 5432 0305	
HERE:		
Case Manager:	Sejla Garbo & Joanna Barron	
Date:	April 14, 2023	

Date: April 14, 2023



Service List

RE: ALLEN, et al. v. NAGEL, et al.

ADRS Case No. 22-3255-JJM

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